Hon Jan Tinetti, Minister of Internal Affairs

Proactive release of Department of Internal Affairs papers regarding the Tāhuhu Programme
October 2021

These documents have been proactively released:

**12 November 2020, IA briefing: Tāhuhu Preserving the Nation’s Memory and**

**1 April 2021, IA aide memoire: Tāhuhu Programme update.**

Some parts of this information release would not be appropriate to release and, if requested, would be withheld under the Official Information Act 1982 (the Act). Where this is the case, the relevant sections of the Act that would apply have been identified. Where information has been withheld, no public interest has been identified that would outweigh the reasons for withholding it.

Where information has been withheld for other reasons consistent with advice, it has been annotated with an asterisk. This information may in some cases be accessible under the Official Information Act 1982.

**Key to Redaction Codes:**

- **Section 9(2)(a):** information that is subject to protecting the privacy of individuals
- **Section 9(2)(b)(ii):** information that would negatively impact the commercial position of an individual or organisation/business
- **Section 9(2)(ba)(i) and (ii):** information that is subject to an obligation of confidence
- **Section 9(2)(g)(i):** information that would negatively impact the future ability and willingness to provide free and frank advice and opinions
- **Section 9(2)(j):** Information that would negatively impact the ability to carry out commercial negotiations

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Internal Affairs briefing
Hon Jan Tinetti Minister of Internal Affairs

Title: Tāhuhu: Preserving the Nation’s Memory
Date: 12 November 2020

Key issues
- Tāhuhu is a multi-year physical infrastructure programme that will address critical property issues for Archives and the National Library.
- Tāhuhu will deliver a new purpose-built Wellington archives facility and, subject to additional funding, a documentary heritage campus and new regional repository.
- Tāhuhu is important to reducing risk through loss or damage to our irreplaceable taonga and documentary heritage, while improving access to this information and fostering trust in government to manage it well.
- Tāhuhu is both significant and complex in nature, as it includes seven projects and workstreams over a seven-year period, 9(2)(ba)
  - 9 (2) (ba)

Action sought
- Indicate if you would like to publicly announce the acquisition of the land for the Regional Shared Repository development, jointly with mana whenua iwi from the Horowhenua region.
- Indicate if you would like a tour of the National Library Molesworth Street and Archives Mulgrave Street buildings to support your understanding of the Tāhuhu Programme.

Timeframe: 20 November 2020

Contact for telephone discussions (if required)

<table>
<thead>
<tr>
<th>Name</th>
<th>Position</th>
<th>Direct phone line</th>
<th>After hours phone</th>
<th>Suggested 1st contact</th>
</tr>
</thead>
<tbody>
<tr>
<td>Peter Murray</td>
<td>Deputy Chief Executive, Information and Knowledge Services</td>
<td>9 (2) (a)</td>
<td>9 (2) (a)</td>
<td>✓</td>
</tr>
</tbody>
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IN CONFIDENCE
Purpose

1. This briefing provides you with an overview of Tāhuhu: Preserving the Nation’s Memory (Tāhuhu) Programme and invites you to tour relevant facilities to support your understanding of the need for investment in the Programme.

The Tāhuhu Programme

2. Tāhuhu is a multi-year work programme to upgrade and expand the physical infrastructure and storage capacity of the Archives New Zealand (Archives), the National Library of New Zealand (National Library) and Ngā Taonga Sound & Vision (Ngā Taonga). The Programme seeks to address a number of critical property issues: sub-optimal facilities, storage capacity constraints, increased exposure to risk and cost-effectiveness.

3. In 2015 we commenced a project to look at options for addressing a number of emerging issues within the property portfolio. Two key objectives are to provide fit for purpose facilities for the storage of our physical documentary heritage and to materially increase storage capacity.

Naming Tāhuhu

4. Tāhuhu: Preserving the Nations Memory is the identity for the Programme. Tāhuhu is the backbone of whare, and this imagery is used to illustrate the Tāhuhu Programme as the backbone of the mahi we will be doing over the next seven years. The heke (the ribs of the whare) represent the projects that sit underneath the Tāhuhu Programme.

Why is the Tāhuhu Programme important?

5. As the official guardians of New Zealand’s documentary heritage and record of government since 1840, Archives and the National Library hold irreplaceable taonga for the nation, valued in excess of $1.5 billion.

6. Our documentary and audio-visual heritage is integral to our country culturally, constitutionally and economically. The Department has obligations and statutory responsibilities under the Public Records Act 2005 and the National Library Act 2003 to

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1 In 2018 the National Archival and Library Institutions (NALI) Ministerial Group agreed to include Ngā Taonga Sound & Vision (Ngā Taonga) within the scope of the Preserving the Nation’s Memory (PtNM) project, as New Zealand’s audio-visual archive.

2 Provisional valuation of heritage collection as at 30 June 2020, subject to Audit NZ sign-off on 16 November 2020
ensure the effective stewardship of New Zealand’s record of government and documentary heritage. Delivering on our documentary heritage stewardship responsibilities supports the key elements of the living standards framework “…trust, the rule of law, the Māori-Crown relationship, cultural identity, and connections between people and communities”.

7. Archives and Alexander Turnbull Library collections are kept in perpetuity for their enduring value. Preserving our nation’s memory strengthens our cultural identity, and New Zealanders are enriched and inspired by who we are as a nation. This documentary heritage includes irreplaceable pieces of Māori knowledge documented by both Māori and non-Māori. These taonga are treasured possessions of the nation and represent a unique and authoritative source of our history.

The case for change

8. The Tāhuhu Programme will ensure the effective management of New Zealand’s documentary and audio-visual heritage and taonga by addressing:

8.1 Storage capacity constraints – Archives has exceeded capacity at its Wellington repository and in 2017 instituted an indefinite suspension on the transfer of government archival records to the Wellington facility. The National Library will reach capacity in 2030.

8.2 Sub-optimal facilities – over 60 per cent of the North Island property portfolio is at the end of its economic life and in need of a major upgrade. The Archives Mulgrave Street Wellington facility and the National Library’s Wairere House Whanganui facility are no longer fit for purpose.

8.3 Increased exposure to risk – our documentary heritage is at risk of loss or damage as a direct consequence of the sub-standard building conditions. The current facilities offer limited protection from natural or man-made disasters such as earthquake, flooding or failure of building services.

8.4 Cost-effectiveness – the property portfolio is not cost-effective due to the condition of the properties, their age, inefficient footprint and energy solutions.

8.5 Ngā Taonga³ – vacated their Taranaki Street premises in September 2019 as they did not meet seismic standards and were not fit for purpose. Staff were relocated to the National Library Molesworth Street facility for an initial five-year period. Ngā Taonga’s property portfolio is geographically dispersed and the audio-visual collection has also outgrown their storage capacity. The Department also provides facilities in Avalon for Ngā Taonga to store and operate its services.⁴

Cabinet decision

9. On 8 April 2020 the Cabinet Business Committee approved the Programme Business

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³ Ngā Taonga Sound & Vision are a charitable trust and approved repository for irreplaceable Government audio visual (AV) archives. Ngā Taonga are principally funded by the Ministry for Culture and Heritage for managing the public AV archives.

⁴ The Avalon facility (owned by the Department) currently stores the TVNZ Archives Collection, under the responsibility of the Ministry for Culture and Heritage, with archival management services contracted to Ngā Taonga.
Case and agreed to support the investment in the Tāhuhu Programme [CBC-20-MIN0025 refers].

**Preferred approach**

10. The Business Case supporting the Budget 2020 submission identified the following preferred solution for the full Tāhuhu Programme:

10.1 **Heke Rua Archives (HRA)** – A new purpose-built lease facility for Archives Wellington is developed at 2-12 Aitken Street, Thorndon, Wellington with physical connectivity via an airbridge with the National Library’s Molesworth Street facility as shown in the concept images at Appendix A. A Development Agreement for the design and construction and long-term commercial lease was signed with the landowner, PSPIB/CPPIB Waiheke Inc. in July 2019. All dealings have been through their New Zealand fund managers, AMP Capital Investors (AMP);

10.2 **Heke Puna Library (HPL)** – Alterations to the National Library Molesworth Street are needed to physically connect to the HRA with a two level airbridge and for changes to enable the collaboration and co-location across both buildings to function effectively and create a documentary heritage campus. The National Library will be the main public entry point for the institutions therefore it is an important interface for the management of people and operational traffic flows. These modifications will extend the useful life of the National Library beyond the restricted upgrade in 2010 – 2012;

10.3 **A new Regional Shared Repository (RSR) is developed** – providing regional storage for the National Library and Archives, to meet forecast growth in physical records to 2030 and capable of extending to meet forecast growth to 2045 and beyond. Land has been purchased for a regional facility located in Levin to provide geographical separation and resilience in the system in the event of a natural disaster to protect one of the two copies of all legally deposited New Zealand published materials. Original material digitised will also be held in the RSR. This facility has the potential to provide further system-wide long-term storage solutions, these opportunities are being investigated further;

10.4 **Rationalise the property portfolio** –

10.5 **Logistics costs** – associated with the relocation and move of the extensive holdings and collections within the scope of the Tāhuhu Programme; and

10.6 **Alterations to accommodate Ngā Taonga Sound & Vision (Ngā Taonga)** – longterm storage and accommodation requirements to the National Library, the Avalon facility, the HRA and RSR facilities.

11. Further information on the Tāhuhu Programme is set out in the attached infographics:

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5 The National Library underwent a restricted upgrade to building services and fitout assets in 2010-2012. Original 1986 elements such as; conservation laboratories, audio-visual studios, lifts and building exterior (some reaching end of functional life) were not included in that upgrade.
11.1 Appendix B highlights the key elements of the Tāhuhu Programme with a before and after view;

11.2 A timeline of all key milestones for the Programme is at Appendix C; and

11.3 The Tāhuhu Business Case and Cabinet decision are attached as separate documents.\(^6\)

Tāhuhu Funding

12. Following the Cabinet decision, Budget 2020 [CAB-20-MIN-0155.19] allocated funding (in the form of tagged contingency) to the Tāhuhu Programme in a phased approach, for:

12.1 The Archives Wellington lease facility and air-bridge construction and ongoing lease commitment (Heke Rua Archives Project);

12.2 The design and procurement phase for the National Library alterations associated with the development of the documentary heritage campus (Heke Puna Library Project), excluding construction funding; and

12.3 The Regional Shared Repository land acquisition and design, excluding construction and logistics funding.

13. 

14. The Programme also received funding through Budget 2017 and Budget 2019. The details of all funding allocated to date is set out in the table below.

<table>
<thead>
<tr>
<th>Approval Timeline</th>
<th>Funding provided for</th>
<th>Funding Approved</th>
</tr>
</thead>
<tbody>
<tr>
<td>Budget 2017</td>
<td>Seed funding to advance planning and analysis of options, and to prepare Budget 2018 initiative.</td>
<td>$10.1 million</td>
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</table>

\(^6\) The Tāhuhu Programme was formally known as Preserving the Nation’s Memory.
### Budget 2018

<table>
<thead>
<tr>
<th>Budget 2018</th>
<th>Unsuccessful</th>
<th>Nil</th>
</tr>
</thead>
</table>

### Budget 2019

- Negotiation and design work only for the Heke Rua Archives including associated link works to the National Library (Heke Puna)
- Mulgrave Street pre-decant and decant activities (Kia Rite)
- Wairere House Exit including pre-decant and decant activities
- Regional Shared Repository land identification and concept design work.

<table>
<thead>
<tr>
<th>8 April 2020 – Cabinet paper</th>
<th>Cabinet approved Tāhuhu investment proposal.</th>
<th>In-line with Budget 2020</th>
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### Approval Timeline

<table>
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</tr>
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<tbody>
<tr>
<td>Budget 2020</td>
<td>- Heke Rua Archives facility and airbridge construction and ongoing lease commitment</td>
<td>9 (2) (aa)</td>
</tr>
<tr>
<td></td>
<td>- Heke Puna Library design and procurement phase for the Library alterations associated with the development of the documentary heritage campus</td>
<td></td>
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<tr>
<td></td>
<td>- Regional Shared Repository land acquisition and design phase.</td>
<td></td>
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<tr>
<td>August 2020</td>
<td>Initial draw down of Budget 2020 tagged contingency – approved by the Minister of Finance and the then Minister of Internal Affairs.</td>
<td>$7.545 million ($1.168m opex and $6.377m capex) from above tagged contingency.</td>
</tr>
</tbody>
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**Mana whenua engagement**

16. The Tāhuhu Programme is guided by the principles of Tiriti o Waitangi – partnership, participation and protection, which underpin the relationship between Māori and the Crown. Tāhuhu will build on the partnership developed with iwi Māori during the...
delivery of the *He Tohu* exhibition, by engaging with iwi partners in a more meaningful and mutually beneficial way.

17. We aim to strengthen our relationships with mana whenua iwi across the Tāhuhu work programme because we recognise the significant place and role of tangata whenua. In August 2020 the Tāhuhu Māori Advisory Group was established, this group will also engage with mana whenua. The Māori Advisory Group has expressed strong support for the Tāhuhu Programme and the approach to participation and engagement with Māori.

**Ngā Taonga Sound & Vision**

18. In 2018, the National Archival and Library Institutions Ministerial (NALI) Group was formed to look at ways to strengthen the cultural and democratic contribution of Archives and the National Library. As part of this work, it was agreed by Ministers to include Ngā Taonga within the scope of the Tāhuhu Programme, as it provided an ideal platform for collaboration across the heritage sector.

19. Together Archives, the National Library and Ngā Taonga support accountable, open and transparent democracy. The documentary and audio-visual heritage they care for records New Zealand’s history and culture so that it is accessible for current and future generations.

20. In September 2019 Ngā Taonga relocated their staff and office accommodation to the National Library. This is for an initial 5-year lease arrangement and has presented an excellent opportunity for further collaboration.

21. The permanent opportunity to have the holdings and collections of the three institutions in the same location would improve physical access, preservation and provide greater convenience for the public and customers. Collaboration between the three institutions could provide an excellent opportunity for cross-fertilisation of knowledge and skills. There may also be opportunities for increased efficiency in government archival spending from co-location and working together.

22. Ngā Taonga’s Board have indicated a strong interest to be included within the Tāhuhu property solution. Both organisations have worked closely over the last twelve months to ensure Ngā Taonga requirements are captured in the design component. 

**Heke Rua Archives (HRA)**

**Development Agreement**

23. The HRA facility is a joint development between the Department and AMP Capital Investors, fund managers for the private landowner PSPIB/CPPIB Waiheke Inc. for a new purpose-built facility at 2-12 Aitken Street, with physical connectivity via an air-bridge with the National Library’s Molesworth Street facility.

24. A Development Agreement for an integrated design, build, fit-out and long-term commercial lease was agreed and signed by both parties in July 2019. An archives facility, unlike an office building requires an integrated approach to ensure it will meet the required operational requirements.

IN CONFIDENCE
25. The conditions listed in the Development Agreement are binding on both parties, but importantly it has allowed both parties to proceed with the design phase.

26. Finance lease

27. Due to the long-term and specialist nature of the commercial lease for the HRA facility accounting standards require the lease to be treated as a finance lease. A finance lease is a form of borrowing and as such the Public Finance Act 1989 (the Act) requires borrowing by the Crown to be approved by the Finance Minister.

28. While the majority of the terms of the Deed of Lease have been agreed with the owner, some matters are not yet confirmed. These matters will be finalised once the HRA construction is near completion and the lease can be finalised, expected to be in late 2024 to mid-2025.

29. In order to allow the HRA investment to proceed, in May 2020, the Department received approval and agreement from the Minister of Finance that entry into a Deed of Lease would be necessary or expedient and in the public interest.

30. Once the Deed of Lease is finalised the Department will seek approval from the Minister of Finance to either, enter into the finance lease or seek approval to appoint borrowing agents within the Department. The Department’s legal team is currently engaging with their Treasury counterparts to establish the best and easiest approach forward for the signing of the Deed of Lease. We will continue to update you on this process.
Regional Shared Repository land acquisition

32. Over the last 12 months we have undertaken a land selection process to identify a preferred site for a new Regional Shared Repository. The site assessment included 3,000 potential sites. Throughout this process we have worked closely with Land Information New Zealand (LINZ) and engaged with local authorities.

33. In August 2020, a preferred site in Levin was decided on by the Department. A signed unconditional Sale and Purchase agreement 9 (2) (ba)

34. An announcement on the acquisition and location of the land for the development of the Regional Shared Repository is scheduled to be made in November 2020. If you would like to make an announcement, officials will work with your office to arrange a suitable time for an event to take place. A public announcement will provide the opportunity to engage with local mana whenua iwi, council officials and community representatives from the Horowhenua region. The Tāhuhu team will be partnering and collaborating closely with mana whenua and iwi Māori in the design and development of the Regional Shared Repository, for this reason we recommend any announcement is made jointly with mana whenua iwi from the Horowhenua region.

Upcoming decisions and next steps

36. We would like to invite you to tour the National Library Molesworth Street and Archives New Zealand Mulgrave Street buildings in Wellington. This tour could include the viewing of the video concept and design model for the Heke Rua Archives development.

37. Should you wish to make a public announcement on the RSR land acquisition in Levin, we will work with your office to find a suitable time for this to take place in the coming weeks.

38. We will seek approval for the drawdown of Budget 2020 tagged contingency funding from joint Ministers:

38.1 In February 2021, to provide Tāhuhu Programme funding from 1 July 2021 to 31 December 2021; and

38.2 In August 2021, an Implementation Business Case will be submitted to appropriate the balance of the Budget 2020 tagged contingency funding (this is the main drawdown).

39. We will continue to keep you updated on the Tāhuhu Programme and provide briefings as required on any other aspects of the Programme. This will include updates on progress around Ngā Taonga’s ongoing commitment to the Programme.
Recommendations

We recommend that you:

a) Indicate if you would like to make an announcement in relation to the acquisition of the land for the Regional Shared Repository jointly with mana whenua iwi from the Horowhenua region.

Yes / No

b) Indicate if you would like to tour the National Library Molesworth Street and Archives New Zealand Mulgrave Street buildings in Wellington to support your understanding of the need for investment in the Tāhuhu Programme.

Yes / No

Peter Murray
Deputy Chief Executive, Information and Knowledge Services

Hon Jan Tinetti
Minister of Internal Affairs

6/12/20
Title: Tāuhu Programme update
Date: 1 April 2021

Key issues

- 9(2)(ba)(i)
- 9(2)(ba)(ii)
- 9(2)(ba)(iii)
- 9(2)(ba)(iv)

Action sought

Note the contents of this aide memoire ahead of your meeting with officials on Thursday 8 April at 4:30pm
Before meeting on 8 April 2021

Contact for telephone discussions (if required)

<table>
<thead>
<tr>
<th>Name</th>
<th>Position</th>
<th>Contact Number</th>
<th>Suggested 1st contact</th>
</tr>
</thead>
<tbody>
<tr>
<td>Peter Murray</td>
<td>Tāuhu Programme Executive</td>
<td>9(2)(a)</td>
<td></td>
</tr>
<tr>
<td>Rob Stevens</td>
<td>Tāuhu Programme Portfolio Director</td>
<td>9(2)(a)</td>
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Return electronic document to: Epil Lima, 9(2)(a)
Cohesion reference: IA aide memoire Tāuhu update - April 2021.docx
Ministerial database reference: IA202100485

Peter Murray
Tāuhu Programme Executive
Information and Knowledge Services

IN CONFIDENCE
Purpose

1. This aide memoire provides you with an overview of the Tāhuhu Programme, particularly the Heke Rua Archives development, ahead of the discussion with officials on Thursday 8 April 2021 at 4:30pm.

Tāhuhu Programme

2. The Tāhuhu Programme will ensure the effective management of New Zealand’s documentary and audio-visual heritage and taonga by addressing:

   2.1 **Storage capacity constraints** – Archives has exceeded capacity at its Wellington repository and in 2017 instituted an indefinite suspension on the transfer of government archival records to the Wellington facility. The National Library will reach capacity in 2030.

   2.2 **Sub-optimal facilities** – over 60 per cent of the North Island property portfolio is at the end of its economic life and in need of a major upgrade. The Archives Mulgrave Street Wellington facility and the National Library’s Wairere House Whanganui facility are no longer fit for purpose.

   2.3 **Increased exposure to risk** – our documentary heritage is at risk of loss or damage as a direct consequence of the sub-standard building conditions. The current facilities offer limited protection from natural or man-made disasters such as earthquake, flooding or failure of building services.

   2.4 **Cost-effectiveness** – the property portfolio is not cost-effective due to the condition of the properties, their age, inefficient footprint and energy solutions.

   2.5 **Ngā Taonga**¹ – vacated their Taranaki Street premises in September 2019 as they did not meet seismic standards and were not fit for purpose. Staff were relocated to the National Library Molesworth Street facility for an initial five-year period. Ngā Taonga’s property portfolio is geographically dispersed and the audio-visual collection has also outgrown their storage capacity. The Department also provides facilities in Avalon for Ngā Taonga to store and operate its services.²

Cabinet decision

3. On 8 April 2020 the Cabinet Business Committee approved the Programme Business Case and agreed to support the investment in the Tāhuhu Programme [CBC-20-MIN-0025 refers].

Preferred approach

4. The Business Case supporting the Budget 2020 submission identified the following preferred solution for the full Tāhuhu Programme:

   4.1 **Heke Rua Archives (HRA)** – A new purpose-built lease facility for Archives Wellington is developed at 2-12 Aitken Street, Thorndon, Wellington with physical connectivity via an airbridge with the National Library’s Molesworth

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¹ Ngā Taonga Sound & Vision are a charitable trust and approved repository for irreplaceable Government audio visual (AV) archives. Ngā Taonga are principally funded by the Ministry for Culture and Heritage for managing the public AV archives.

² The Avalon facility (owned by the Department) currently stores the TVNZ Archives Collection, under the responsibility of the Ministry for Culture and Heritage, with archival management services contracted to Ngā Taonga.

IN CONFIDENCE
Street facility as shown in the concept images at Appendix A. A Development Agreement for the design and construction and long-term commercial lease with the landowner, PSPIB/CPPIB Waiheke Inc. in July 2019. All dealings have been through their New Zealand fund managers, AMP Capital Investors (AMP);

4.2 **Heke Puna Library (HPL)** – Alterations to the National Library Molesworth Street are needed to physically connect to the HRA with a two level airbridge and for changes to enable the collaboration and co-location across both buildings to function effectively and create a documentary heritage campus. The National Library will be the main public entry point for the institutions therefore it is an important interface for the management of people and operational traffic flows. These modifications will extend the useful life of the National Library beyond the restricted upgrade in 2010 – 2012;³

4.3 **A new Regional Shared Repository (RSR) is developed** – providing regional storage for the National Library and Archives, to meet forecast growth in physical records to 2030 and capable of extending to meet forecast growth to 2045 and beyond. Land has been purchased for a regional facility located in Levin to provide geographical separation and resilience in the system in the event of a natural disaster to protect one of the two copies of all legally deposited New Zealand published materials. Original material digitised will also be held in the RSR. This facility has the potential to provide further system-wide long-term storage solutions, these opportunities are being investigated further; and

4.4 **Alterations to accommodate Ngā Taonga Sound & Vision (Ngā Taonga)** – long-term storage and accommodation requirements to the National Library, the Avalon facility, the HRA and RSR facilities.

**Tāhuhu funding**

5. Following the Cabinet decision, Budget 2020 [CAB-20-MIN-0155.19] allocated funding (in the form of tagged contingency) to the Tāhuhu Programme in a phased approach, for:

5.1 The Archives Wellington lease facility and air-bridge construction and ongoing lease commitment (Heke Rua Archives Project);

5.2 The design and procurement phase for the National Library alterations associated with the development of the documentary heritage campus (Heke Puna Library Project), excluding construction funding; and

5.3 The Regional Shared Repository land acquisition and design, excluding construction and logistics funding.

6. The Minister of Finance and Minister of Internal Affairs are both required to approve any draw down of tagged contingency, and these include:

6.1 An initial draw down of $7.545 million which was approved in August 2020 by the Minister of Finance and the then Minister for Internal Affairs;

³ The National Library underwent a restricted upgrade to building services and fitout assets in 2010-2012. Original 1986 elements such as; conservation laboratories, audio-visual studios, lifts and building exterior (some reaching end of functional life) were not included in that upgrade.
6.2 A further draw down approval is being sought in March 2021, to provide Programme funding from 1 July 2021 to 30 June 2022. At this time, we will also seek approval for an extension of the tagged contingency expiry date to 30 September 2022.

6.3 An Implementation Business Case will be prepared in October 2021 to support the main drawdown of funding.

Mana whenua engagement

8. The Tāhuhu Programme is guided by the principles of Tiriti o Waitangi – partnership, participation and protection, which underpin the relationship between Māori and the Crown. Tāhuhu will build on the partnership developed with iwi Māori during the delivery of the He Tohu exhibition, by engaging with iwi partners in a more meaningful and mutually beneficial way.

9. We aim to strengthen our relationships with mana whenua iwi across the Tāhuhu work programme because we recognise the significant place and role of tangata whenua. In August 2020 the Tāhuhu Māori Advisory Group was established, this group will also engage with mana whenua. The Māori Advisory Group has expressed strong support for the Tāhuhu Programme and the approach to participation and engagement with Māori.

Ngā Taonga Sound & Vision

10. In 2018, the National Archival and Library Institutions Ministerial (NALI) Group was formed to look at ways to strengthen the cultural and democratic contribution of Archives and the National Library. As part of this work, it was agreed by Ministers to include Ngā Taonga within the scope of the Tāhuhu Programme, as it provided an ideal platform for collaboration across the heritage sector.

11. Together Archives, the National Library and Ngā Taonga support accountable, open and transparent democracy. The documentary and audio-visual heritage they care for records New Zealand’s history and culture so that it is accessible for current and future generations.

12. In September 2019 Ngā Taonga relocated their staff and office accommodation to the National Library. This is for an initial 5-year lease arrangement and has presented an excellent opportunity for further collaboration.

13. The permanent opportunity to have the holdings and collections of the three institutions in the same location would improve physical access, preservation and provide greater convenience for the public and customers. Collaboration and partnership between the

IN CONFIDENCE
three institutions could provide an excellent opportunity for cross-fertilisation of knowledge and skills. There may also be opportunities for increased efficiency in government archival spending from co-location and working together.

14. Ngā Taonga’s Board have indicated a strong interest to be included within the Tāhuhu property solution. Both organisations have worked closely over the last twelve months to ensure Ngā Taonga requirements are captured in the design component. We have recently engaged the consultancy services of PricewaterhouseCooper (PwC) to review Ngā Taonga’s commercial and operational alignment to the Tāhuhu Programme.

Heke Rua Archives (HRA)

Development Agreement

15. The HRA facility is a joint development between the Department and AMP Capital Investors, fund managers for the private landowner PSPIB/CPPIB Waiheke Inc. for a new purpose-built facility at 2-12 Aitken Street, with physical connectivity via an air-bridge with the National Library’s Molesworth Street facility.

16. A Development Agreement (DA) for an integrated design, build, fit-out and long-term commercial lease was agreed and signed by both parties in July 2019. An archives facility, unlike an office building requires an integrated approach to ensure it will meet the required operational requirements.

IN CONFIDENCE
Finance lease

25. Due to the long-term and specialist nature of the commercial lease for the HRA facility accounting standards require the lease to be treated as a finance lease. A finance lease is a form of borrowing and as such the Public Finance Act 1989 (the Act) requires borrowing by the Crown to be approved by the Finance Minister.

26. While the majority of the terms of the Deed of Lease have been agreed with the owner, some matters are not yet confirmed. These matters will be finalised once the HRA construction is near completion and the lease can be finalised, expected to be in late-2024 to mid-2025.

27. In order to allow the HRA investment to proceed, in May 2020, the Department received approval and agreement from the Minister of Finance that entry into a Deed of Lease would be necessary or expedient and in the public interest.

28. Once the Deed of Lease is finalised the Department will seek approval from the Minister of Finance to either, enter into the finance lease or seek approval to appoint borrowing agents within the Department. The Department’s legal team is currently engaging with their Treasury counterparts to establish the best and easiest approach forward for the signing of the Deed of Lease. We will continue to update you on this process.
Next Steps and points for discussion

29. Points for discussion at Thursday’s meeting on 8 April 2021:

29.1 The chance to build a specialised, purpose-built facility on the Aitken Street site, adjacent to the National Library is unlikely to be repeated again. The opportunities the heritage campus presents for the three institutions are once-in-a-life-time – shared services, co-location, cross fertilisation of skills, improved access for users and He Tohu will be the heart of the heritage campus.

29.2 9(2)(ba)(i)

29.3 The Detailed Design and updated pricing are scheduled to be provided by AMP Capital mid to late-April 2021.

29.4 9(2)(ba)(ii)

30. In March 2021 we advised that AMP Capital had reached a deal with US company Ares to split from AMP. Subsequent to this announcement, Ares has expressed interest in acquiring 100 per cent of their private markets business. AMP Limited also confirmed it had agreed to end the management agreement with Precinct Properties New Zealand. These two announcements, along with media coverage of Board and Chief Executive continuity of the AMP Group indicate an under-pressure corporation. We are watching developments and signals closely.

31. We are meeting with the Infrastructure Commission on 13 April 2021. This is in relation to recent developments with the HRA Development Agreement, as they may have experienced resources that have successfully managed complex negotiations such as these.
Hon Jan Tinetti
Minister of Internal Affairs

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